STATE OF NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION

Public Service Company of New Hampshire d/b/a Eversource Energy 2020 Least Cost Integrated Resource Plan

Docket No. DE 20-161

SETTLEMENT AGREEMENT BETWEEN PUBLIC SERVICE COMPANY OF NEW HAMPSHIRE d/b/a EVERSOURCE ENERGY and the NEW HAMPSHIRE DEPARTMENT OF ENERGY

This Settlement Agreement is entered into this 2nd day of March 2023, by and between Public Service Company of New Hampshire d/b/a Eversource Energy ("Eversource" or the "Company") and the New Hampshire Department of Energy ("Department" or "DOE") (together, the "Settling Parties"). This Settlement Agreement resolves specific issues related to the Company's 2020 Least Cost Integrated Resource Plan (the "2020 LCIRP"); those issues are the Company's non-wires alternative ("NWA") threshold and analysis, and N-1 planning standard as it applies to DER interconnection.

SECTION 1. INTRODUCTION AND PROCEDURAL HISTORY

1.1 On October 1, 2020, Eversource filed its 2020 LCIRP with the New Hampshire Public Utilities Commission (the "Commission") pursuant to the requirements of RSA 378:38 and Order Nos. 26,362 (June 3, 2020) and 26,371 (June 22, 2020) in Docket No. DE 19-139. The Company supplemented its 2020 LCIRP filing on March 31, 2021 consistent with the procedural schedule established by the Commission. Eversource filed a second supplement on October 18, 2022 in response to DOE's testimony and pursuant to the Commission's October 7, 2022 procedural order.

1.2 DOE filed a technical statement on January 18, 2023 stating that DOE recommends that the Commission accept the October 18, 2022 supplemental filing and approve the Company's 2020

LCIRP, inclusive of the October 18, 2022 supplement, subject to specific recommendations related to (a) the Company's NWA threshold and analysis; and (b) application of the N-1 planning standard for distributed energy resources (DER).

1.3 On January 19, 2023, DOE filed a letter with the Commission in response to the Commission's January 17, 2023 procedural order requesting a status update.

1.4 Eversource also filed a letter with the Commission on January 19, 2023 to provide a status update. In that letter, Eversource proposed a framework for resolving two issues (NWA thresholds and analysis and N-1 planning criteria for DER).

1.5 While the DOE did not agree to Eversource's proposed January 19 resolution, the Settling Parties have engaged in discussions since January 19, 2023 regarding the Company's NWA framework threshold and analysis and N-1 planning criteria. As a result of these discussions, the Settling Parties have agreed to an *NWA¹ Investigation Plan*. The *NWA Investigation Plan* is attached to this Settlement Agreement as Appendix A.

1.6 The Settling Parties also recognize that DOE's position on the Company's N-1 planning standard applied to DER interconnections is contingent upon the outcome of DOE Docket No. IP 2022-001 (opened at the direction of the General Court to investigate interconnection standards, *inter alia*).

¹ For the purposes of this settlement, appendices and any attachments, non-wires alternative(s) (NWAs) and non-wires solutions (NWS) are used interchangeably.

SECTION 2. N-1 Planning Standard

2.1 At Technical Sessions conducted on November 15, 2022, and December 19, 2022, participants discussed the efficacy of Eversource's application of the N-1 planning standard applied to the interconnection of DERs. The Company recognizes that DOE's position regarding use of the N-1 planning standard for DER interconnection is contingent on the outcome of DOE's current investigation in DOE Docket IP 2022-001. Accordingly, no agreement has been reached between the Settling Parties related to this issue.

SECTION 3. NON-WIRES ALTERNATIVE FRAMEWORK

3.1 The 2020 LCIRP includes an NWA Framework. *See* Appendix A para 1. The Company applies the NWA Framework subject to certain threshold criteria. The Settling Parties agree that Eversource will conduct an investigation for two years to determine whether its existing threshold criteria for the NWA framework should be adjusted. *See* Appendix A (*NWA Investigation Plan*).

3.2 The Settling Parties agree that the attached *NWA Investigation Plan* details this investigation, including periodic reports to DOE. *The NWA Investigation Plan* is provided as Appendix A to this Settlement Agreement.

SECTION 4. CONSISTENCY WITH RSA 378:38 AND 378:39

4.1 The Settling Parties recommend approval of this settlement agreement regarding NWA thresholds and analysis, and N-1 planning standard for interconnection for DER, as consistent with the provisions of RSA 378:38 and RSA 378:39.

SECTION 5. GENERAL PROVISIONS

5.1 This Settlement Agreement is expressly conditioned upon the Commission's acceptance of all provisions, without change or condition. If the Commission does not accept this Settlement Agreement in its entirety, without change or condition, or if the Commission makes any findings concerning NWA thresholds or N-1 planning standard application to DER interconnection that go beyond the scope of this Settlement Agreement, and either of the Settling Parties notify the Commission within five business days of their disagreement with any such changes, conditions, or findings, the Settlement Agreement shall be deemed to be withdrawn, in which event it shall be deemed to be null and void and without effect, shall not constitute any part of the record in this proceeding, and shall not be relied on by the Settling Parties or by the Commission for any other purpose.

5.2 Under this Settlement Agreement, the Settling Parties agree to this joint submission to the Commission as a resolution of the issues specified herein only.

5.3 The Settling Parties agree that the Commission's approval of this Settlement Agreement shall not constitute continuing approval of, or precedent for, any particular principle or issue, but such acceptance does constitute a determination that the terms of this Settlement Agreement are consistent with RSA 378:38 and RSA 378:39.

5.4 This Settlement Agreement shall not be deemed an admission by any of the Settling Parties that any allegation or contention in this proceeding by any other party, other than those specifically agreed to herein, is true and valid. This Settlement Agreement shall not be construed to represent any concession by any Settling Party hereto regarding positions taken with respect to the 2020 LCIRP, nor shall this Settlement Agreement be deemed to foreclose any Settling Party in the future

from taking any position in any subsequent proceedings. The conditions agreed to in this Settlement Agreement are settlement positions that reflect a compromise.

5.5 The pre-filed testimony and supporting documentation previously provided in this proceeding by the Settling Parties regarding NWA thresholds and analysis and N-1 planning standard for DER interconnections are not expected to be subject to cross-examination by the Settling Parties, which would normally occur in a fully litigated case. The Settling Parties agree that all such pre-filed testimony and supporting documentation should be admitted as full exhibits for the purpose of consideration of this Settlement Agreement, and be given whatever weight the Commission deems appropriate. Consent by the Settling Parties to admit all such pre-filed testimony without challenge does not constitute agreement by any of the Settling Parties that the content of the pre-filed testimony is accurate or that the views of the witnesses should be assigned any particular weight by the Commission. The resolution of any specific issue in this Settlement Agreement does not indicate the Settling Parties' agreement to such resolution for purposes of any future proceedings, nor does the reference to any other document bind the Settling Parties to the contents of, or recommendations in, that document for purposes of any future proceeding. Admissions into evidence of any witness' testimony or supporting documentation shall not be deemed in any respect to constitute an admission by any party to this Agreement that any allegation or contention in this proceeding is true or false, except that the sworn testimony of any witness shall constitute an admission by such witness. The Commission's approval of the recommendations in this Settlement Agreement shall not constitute a determination or precedent with regard to any terms, but rather shall constitute only a determination that the terms of this Settlement Agreement are consistent with RSA 378:38 and RSA 378:39.

5.6 The rights conferred and the obligations imposed on the Settling Parties by this Settlement Agreement shall be binding on or inure to the benefit of any successors in interest or assignees as if such successor or assignee was itself a signatory party. The Settling Parties agree to cooperate in advocating that this Settlement Agreement be approved by the Commission in its entirety and without modification.

5.7 The discussions that produced this Settlement Agreement have been conducted on the understanding that all offers of settlement and settlement discussions relating to this docket shall be confidential, shall not be admissible as evidence in this proceeding, shall be without prejudice to the position of any party or participant representing any such offer or participating in any such discussion, and are not to be used in connection with any future proceeding or otherwise. The content of these negotiations, including any documents prepared during such negotiations for the purpose of reaching a settlement, shall be privileged and all offers of settlement shall be without prejudice to the position of any party presenting such offer.

5.8 This Settlement Agreement may be executed by facsimile, electronically, and in multiple counterparts, each of which shall be deemed to be an original, and all of which, taken together, shall constitute one agreement binding on all Settling Parties.

[signature pages follow]

Public Service Company of New Hampshire d/b/a Eversource Energy

essica Buns Kalter

By its Attorney, Jessica Buno Ralston

New Hampshire Department of Energy

Mary E. Schwarzer

Dated: March 2, 2023

Dated: March 2, 2023

By its Attorney, Mary E. Schwarzer

DE 20-161 Public Service Company of New Hampshire d/b/a Eversource Energy

2020 Least Cost Integrated Resource Plan

Settlement Agreement

Appendix A

Appendix A

Eversource Energy NWA Investigation Plan

- Non-wires alternative (NWA) thresholds¹ will be investigated and documented over a 2-year period. See the Company's current screening protocol, Attachment 1.
 - In the <u>first year</u> (April 2023-March 2024), Public Service Company of New Hampshire d/b/a Eversource Energy (Eversource Energy) will use existing NWA² threshold levels (\$3M, 3-year implementation) for analysis for the following reasons:
 - → It allows Eversource Energy staff to become more proficient in performing the analysis.
 - \rightarrow Increased proficiency reduces NWA analysis times (and costs).
 - In the second year (April 2024-March 2025), changes to NWA threshold guidelines are to be studied; e.g., \$3M-to-\$1M, 3-year-to-2-year implementation.
 - → Similar to Portland General Electric (PGE), set a minimum non-wires solutions (NWS) cost threshold at \$1 million.³ Rationale:
 - <u>Multi-feeder/substation</u> projects typically cost more than \$1 million and take 2 or more years to complete.
 - <u>Feeder/circuit-specific</u> projects typically cost less than \$1 million and take 9 months to 2 years to complete.
 - Which NWA threshold guidelines to use are expected to emerge after the second year, based on actual data and will be summarized as discussed below.
 - Regardless of the NWA thresholds used, Eversource Energy will record the use of NWA analysis (e.g., frequency of use), and document analysis results by project.

https://assets.ctfassets.net/416ywc1laqmd/U506kk0YIxSOtd3TZ7zAd/02427d8810f96e962ae9247000ec742d/PGE NWS process - 2022 03 23.pdf

¹ Dyson, Mark et al. *The Non-Wires Solution Playbook – A Practical Guide for Regulators, Utilities, and Developers*, Rocky Mountain Institute (RMI), 2018, page 53: "Any criteria used for screening should evolve over time to avoid artificially limiting the market as more non-wires solution applications are proven. Criteria should also be applied as heuristics guiding decisions to further evaluate NWS rather than as rigid boundaries used across all situations." The referenced document may be downloaded at the following link: <u>https://rmi.org/insight/non-wires-solutionsplaybook/</u>

² For the purposes of this document, "NWA" non-wires alternatives" and "NWS" non-wire solutions, shall be synonymous

³ Non-Wires Solutions (DRAFT) – Technical Process & Procedures Manual, v1.0, March 23, 2020, page 8 of 12. Available at the following link:

- → Documented progress reports will be issued annually (June 2024 and June 2025) to the Department of Energy for the two-year investigation period and as specified below.
- → NWA analysis process/procedure updates and implementation costs will be included in each report.
- \rightarrow Updates to the NWA Framework Tool will be included in each report.
- \rightarrow Results of the 2-year investigation will be incorporated in Eversource Energy's next (2025) least cost integrated resource plan (LCIRP) or provided as indicated.

2. NWA screening criteria related to aging equipment will be considered.

- <u>Asset condition</u> improvement projects (typically repairs/enhancements to correct asset reliability and safety issues) are based on a company's asset management program and condition-assessment tools with projects scoped accordingly.
 - $\rightarrow\,$ For these types of projects, short term action is needed to correct asset reliability and safety issues.
 - \rightarrow NWA analyses are <u>not</u> to be performed.
- <u>Failed equipment</u> replacement typically requires as-soon-as-possible (ASAP) attention using "like for like" or "like for similar" equipment.
 - → For these types of projects, failures are unplanned, and quick repairs/replacements are essential to maintaining system reliability and resiliency.
 - \rightarrow NWA analyses are <u>not</u> to be performed.
- <u>Aging equipment replacement projects</u> including but not limited to system load relief and system reliability, are typically planned and based on a company's asset management program and condition-assessment tools with projects scoped accordingly.⁴
 - → For these types of projects, timely replacement is important but immediate attention is not usually required. "New York discusses in their *Supplemental Distributed System Implementation Plan* investments to repair or replace equipment may have components that could be suitable for NWS."⁵
 - → Therefore, on a case-by-case basis an NWA analysis <u>is</u> to be performed. The Company will not perform NWA analyses where prior NWA analyses have shown that a specific type of project is not appropriate for an NWA analysis. The NWA screening process is designed such that it will reject unqualified projects early in the process without dedicating significant engineering hours to

⁴ RMI's *Non-Wires Solution Playbook, - A Practical Guide for Regulators, Utilities, and Developers*: contributors include Eversource, Liberty and National Grid, for example at page 53 (discusses screening criteria and includes a figure (page 54) that compares NWA screening categories in the following five states: California, New Hampshire (Liberty Utilities), New York, Rhode Island, and Vermont); page 55 (includes a section called "Timing" that discusses considerations when selecting NWA threshold constraints; e.g.,18 months, 24 months, 30 months, etc.). ⁵ *Id.*, page 57.

make that determination. The Company will document in its project authorization form the reason that an NWA analysis was not performed including reference to prior analyses, if applicable.

3. NWA parameters will be adjusted, added, or held constant.

 All parameters (including thresholds) will be defined/updated in the NWA Framework Tool as NWA study progress throughout the 2-year exploratory period.

4. There will be a reasonable "stay out" period during which further NWA threshold investigations will not be requested.

- For the effectiveness of NWA performance thresholds to be measured, there needs to be a reasonable time period to collect/analyze results before changing thresholds. Changes (if any) would then be based on data and not speculation. Therefore, a reasonable "stay out" period is appropriate.
- The results of the two-year NWA investigation will be discussed with DOE and incorporated into the Company's next LCIRP filing (to be filed as required by RSA 378:38 identified herein as the "2025 LCIRP") or discussed with DOE by December 31, 2025, whichever is earlier.
- On or before December 15, 2027, the Company will report on its progress applying the NWA thresholds established as a result of the two-year NWA investigation described herein (the "Mid-Point Report"). The Mid-Point Report in 2027 may inform DOE's requests for NWA threshold investigations thereafter.
- In the event that the Company seeks an extension of the 2025 LCIRP filing date, the duration of the NWA stay-out period shall remain December 15, 2027, unless otherwise agreed upon in writing. Similarly, if Eversource files a new 2027 LCIRP, the mid-point report may inform DOE's request for NWA threshold investigations presented in the new 2027 LCIRP. Following the two year investigation described herein, April 2023 through March 2025, the Company and DOE agree that no further threshold investigations will be required until after the filing of the Company's Mid-Point Report, on the date specified above. The Company and DOE agree that DOE will not propose additional NWA threshold investigations until after the Mid-Point Report's due date.

5. Cost/resource commitments will be defined as the NWA Plan progresses.

- Performance measurement is a reasonable use of resources as long as resources/costs are conscientiously managed. <u>Engineering hours and costs must be substantiated per</u> <u>each project as part of the annual reporting.</u>
- The 2-year NWA investigation will ultimately determine the appropriate NWA threshold levels for Eversource Energy.
- All NWA analyses are to be fully documented and retained.

Attachment 1

Excerpts from the March 31, 2021 LCIRP Supplement, App A-1, Docket DE 20-161

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67 5. INITIAL NWA SCREENING

68 The NWA Framework calls for an initial screening to ensure that from a practical and company policy standpoint the project 69 does not pose any insurmountable obstacles for an NWA Solution before further analysis has been conducted.

70 A. CRITICAL SUITABILITY CRITERIA

71 The Critical Suitability Criteria pose a go-no-go decision point in the NWA Screening Process.

- Asset Health Index < 0.5: Any station with a transformer's asset health index above 0.5 will not be considered as an NWA
 candidate. A health index greater than 0.5 equals a turn insulation drop below 400. (new transformers are at ~1000).
 Industry/literature² accepted practice is that <400 is a replacement candidate.
- 75 b. Year of First Violation ≥ 2: Any constraint that appears with 2 or less years from the base year will not be considered for
 76 an NWA option, as the timeframes for solution design and procurement would not suffice. A standard, out of the box
 77 traditional solution provides a faster, and safer alternative to address the issues.

78 Any project site that does not pass all three criteria will be disqualified from further NWA considerations and Eversource will 79 move forward with developing a traditional solution.

80 B. ADDITIONAL CONSIDERATIONS

The additional screening considerations are intended to help guide a discussion in case the final cost benefit is close to 1. If any of the additional considerations is answered with a "No", a decision against the NWA solution might be made, but needs to be

- 83 evaluated on a case by case basis.
- a. Is it reasonable to assume at this time that a Non-Wires Alternative can be physically sited in the area?
- 85 b. Is it reasonable to assume at this time that there are no environmental concerns with Non-Wires Alternatives in the area?
- 86 c. Is it reasonable to assume at this time that local residents would accept a Non-Wires Alternative Solution in the area?
- 87 d. Is there no other capital project already approved in the same station?

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² EPRI 3002019254 Analysis Assessment and Comparison

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89 6. GENERAL FRAMEWORK

90 The following Chapter outlines the general NWA Framework, including which distributed energy resources (DER) are consid-91 ered, how reliability is considered, and how forecasts and financial planning horizons are applied.

92 A. CONSIDERED RESOURCES

The NWA Framework is designed to consider both in front of and behind the meter (FTM / BTM) DER technologies in the NWA
 Evaluation Process. BTM DERs are assumed to be 3rd party owned and operated through a utility program. Table 1 outlines the

95 DER technologies which are considered in the NWA Framework as options for deferring capital investments.

96 Table 1: DER Technologies Considered as NWAs

NWA	Definition	Capabilities
Energy Efficiency (EE)	Reduction of load through energy efficiency initia- tives in addition to naturally occurring and already planned for energy efficiency.	Reduces load profile overall but limited by availabil- ity that is defined by customer makeup
Demand Response (DR)	Temporary reduction of consumption through de- mand response programs Commercial DR Residential DR	Reduces load for a fixed time with pre-conditioning and snap back effects
Photovoltaic (PV)	Solar PV installations • Utility Scale Solar PV • BTM Solar PV	Non-dispatchable output that is dictated by solar ir- radiance profiles
Battery Energy Storage System (BESS)	Lithium Ion Battery Systems Utility Scale BESS (Infront of meter) BTM BESS	System needs to provide enough capacity to re- charge during cycles, can provide both active and re- active power
Combined Heat and Power (CHP)	Customer Program CHP solutions incentivized by the Utility Energy Efficiency Program	Modeled to run continuously and generates revenue from electricity and heat. Dispatch capability as- sumed through Enbala DR Platform
Conservation Voltage Reduction (CVR)	Voltage modification scheme that reduces system voltage to lower system load	Very limited impact which is highly dependent of the feeder makeup and types of loads, typically below 3%
Fuel Cell (FC)	Customer Program FC solutions incentivized by the Utility Energy Efficiency Program	Modeled to run continuously and generates revenue from electricity and heat. Dispatch capability as- sumed through Enbala DR Platform
Emergency Generation (EG)	Contracted generators (Diesel, Gas, etc.) that can be called upon by the utility	On-call resources with high reliability and flexibility; not renewable, could be noisy and have high emis- sions; typically, expensive to maintain.